

Welcome!

Spring 2025 Municipal Leaders Caucus

Friday, March 7

Wi-Fi: Westin Conference
Password: westin2025



 **Alberta
Municipalities**
Strength
In Members

Agenda for Friday, March 7

- | | |
|------------|--|
| 9:00 a.m. | Premier's Remarks |
| 9:45 a.m. | President's Report and Update on ABmunis Business Services |
| 10:10 a.m. | Speaking to Albertans about the Realities of Municipal Taxes and the Future of Our Communities |
| 10:30 a.m. | Break |
| 10:45 a.m. | Cheques and Balances: Clarifying Municipal Roles and Responsibilities under Altered Arrangements for Police Governance and Funding |
| 12:00 p.m. | Closing Remarks and Lunch to Go |

Premier's Remarks

Spring 2025
Municipal Leaders
Caucus



President's Report

Spring 2025 Municipal
Leaders Caucus



Advocacy Updates



A Very Busy Season of Consultation with Municipal Affairs

Legislation/Regulations/Minister's Guidelines/Other

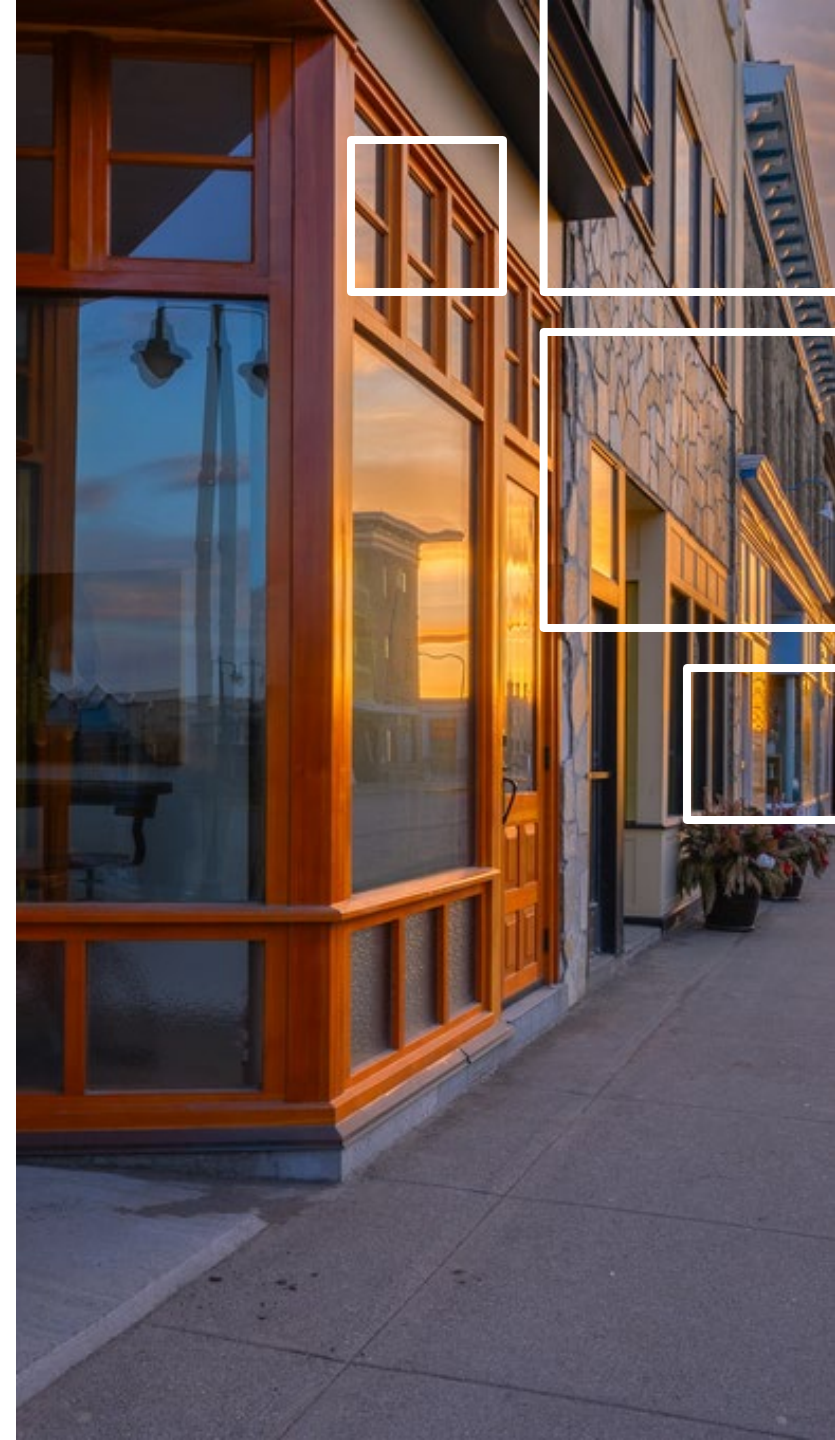
- Intermunicipal Collaboration Frameworks
- Integrity commissioner for code of conduct complaints
- Streamlining of development approvals to support affordable housing
- Community Organization Property Tax Exemption Regulation
- Business Improvement Area Regulation
- Assessment Model Review for machinery & equipment, railway, electrical power, telecommunications, pipelines, wells

Funding Programs

- Allocation formula for LGFF Operating
- Alberta Community Partnership Grant

Municipalities as Partners in Growth & Prosperity

- Invest in local infrastructure to support growth
- Position municipalities as partners and leaders



Welcoming and Inclusive Communities

ABmunis' WIC Initiative offers:

- Online toolkits, guides, and resources to support municipal inclusion efforts in strategic planning, performance measurement, and engagement with diverse communities.
- Webinars, workshops, and conferences to share best practices around building diversity and inclusion.
- One-on-one guidance for municipal staff and elected officials that are seeking assistance to become a more welcoming and inclusive community.

To learn more, please contact us at wic@abmunis.ca



Health Care & Emergency Medical Services

- Joint Advocacy with RMA
- Alberta EMS Advisory Committee
- Alberta EMS Standing Committee
- Lead the Way public engagement

Register at alberta.ca/lead-the-way



Social Issues

- ABmunis Family and Community Support Services Resolution
 - Calls for the province to immediately increase provincial funding for Family and Community Support Services commensurate to population growth and annual inflation rates.
- Meetings with key Ministers and senior provincial administrators



Emergency Management

- Municipal Wildfire Working Group
- Provincial Wildfire Mitigation Strategy
- ABmunis 2024 Resolutions



Water Conservation

- Provincial Water Availability Engagements
- [2024 Water Conservation, Efficiency, and Productivity Plan](#)
- Analysis of municipal water conservation trends to enhance long-term water management strategies
- Updated resources available on our Drought webpage at ABmunis.ca (note: water-sharing agreement negotiation meetings are currently on hold)



Extended Producer Responsibility

- Transition is progressing as scheduled under the regulated timelines.
- Producers must assume responsibility for the collection and management of recyclable materials by the April 1, 2025, deadline.
- ABmunis and ARMA successfully negotiated a delayed Phase 1 start date for municipalities needing more time to negotiate with Circular Materials.
- Producers are finalizing contracts with municipalities enrolled in Phase 1 to fully cover the costs of existing recycling systems.



Upcoming EOEP Courses

Online Courses

Public Engagement starts March 27

Regional Collaboration will start in April or May

In-Person Courses

Strategic Planning (March 17, Edmonton)

Finance (March 17, Edmonton)

Land Use & Development (March 17, Edmonton)

Register at eoep.ca

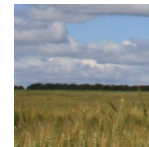
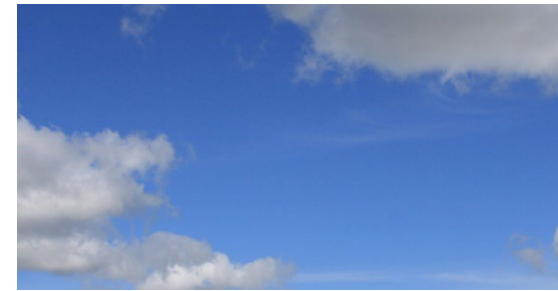
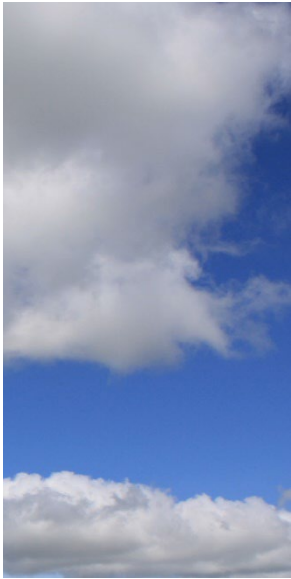
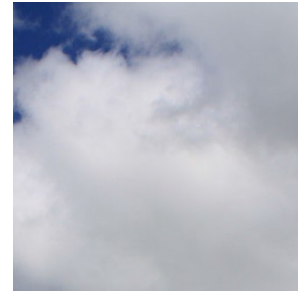
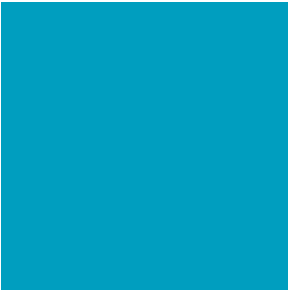
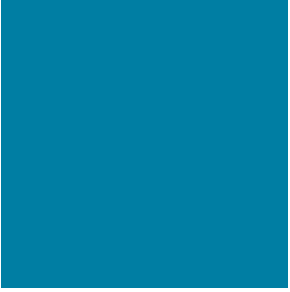


Municipal Climate Change Action Centre

- Deliver practical tools, funding and expertise
- Support energy efficiency and renewable energy solutions that achieve **cost savings** and other co-benefits
- Identify **climate risks** and develop **climate adaptation** plans
- **Enhance capacity** of elected officials and staff to plan and implement climate change solutions
- Helped municipalities achieve over **\$10 million** in **annual cost savings** since 2009



Products & Services



Products & Services

WHAT MAKES US DIFFERENT?

1. We serve **you**, not shareholders
2. We work with **modest** profit margins
3. Those profits fund **30% of our advocacy efforts**



Products & Services

INSURANCE

- MUNIX is a reciprocal **owned by members**
- Members support each other by **“self-insuring”** each other
- **Stable premiums** at or below market rates
- Coverages **designed for municipalities**
- Insure **500+** community organizations



Products & Services

BENEFITS

- Provide benefits to you and your municipal team
- Designed to **meet your team's needs**
- Informative advice on the **right type of benefits**
- Long-term **stable pricing**
- Over 12,500 employees and their families



Products and Services

ENERGY

- Savings by **pooling your purchasing power**
- Long-term stable pricing = **budget certainty**
- Provide comprehensive and informative reports
- **Industry-leading** customer service

Products and Services

CLEAN ENERGY IMPROVEMENT PROGRAM

- 29 communities passed enabling bylaws
- 23 programs in market (21 residential; 2 commercial)
- \$83+ million in financing available
- Over 1,300 active and completed projects
- 502 qualified contractors

Products & Services

OTHER SERVICES

- Retirement Services
- High Interest Savings Account (HISA)



Products & Services

- We are focused on listening to you
- We see you as partners
- We are stronger together

Thank you!

300, 8616 51 Avenue NW
Edmonton, AB T6E 6E6

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hello@abmunis.ca

310-MUNI



**Alberta
Municipalities**
Strength
In Members

Speaking to Albertans About the Realities of Municipal Taxes and the Future of Our Communities

Spring 2025 Municipal
Leaders Caucus



Making choices



ABmunis' New Research on Municipal Finances

1

Taxes by level of government

5

Cost of population growth

2

How municipal finances have changed

6

Infrastructure deficit

3

Alberta's tax competitiveness

7

Support for provincial property

4

Scope of infrastructure and funding by province

8

Minimizing future infrastructure costs

9

Impact of a changing economy

How will our findings be shared with Albertans?





No photos please!

Taxes by Level of Government

Research Topic 1



Municipal Government	Provincial Government	Federal Government
Roads, streets, sidewalks	Highways	Airports
Water, sewer, wastewater	Hospitals, ambulances	Foreign affairs
Waste collection	Schools (K-12)	Immigration
Parks, trails, playgrounds	Universities and colleges	Telecommunications
Recreation facilities	Courts, prisons, justice	Criminal law
Local policing & bylaw enforcement	Sheriffs & provincial police	Military and national RCMP
Fire services	Homelessness	Banking
Family & Community Support Services	Social services, childcare	Child benefits
Land development, building approval	Affordable housing	Employment insurance

To value public services, people need to know which government provides each service

A typical couple with children in Alberta will pay about \$92 per day in taxes. Only \$7 of that bill goes to their municipal government.



Couple with Children

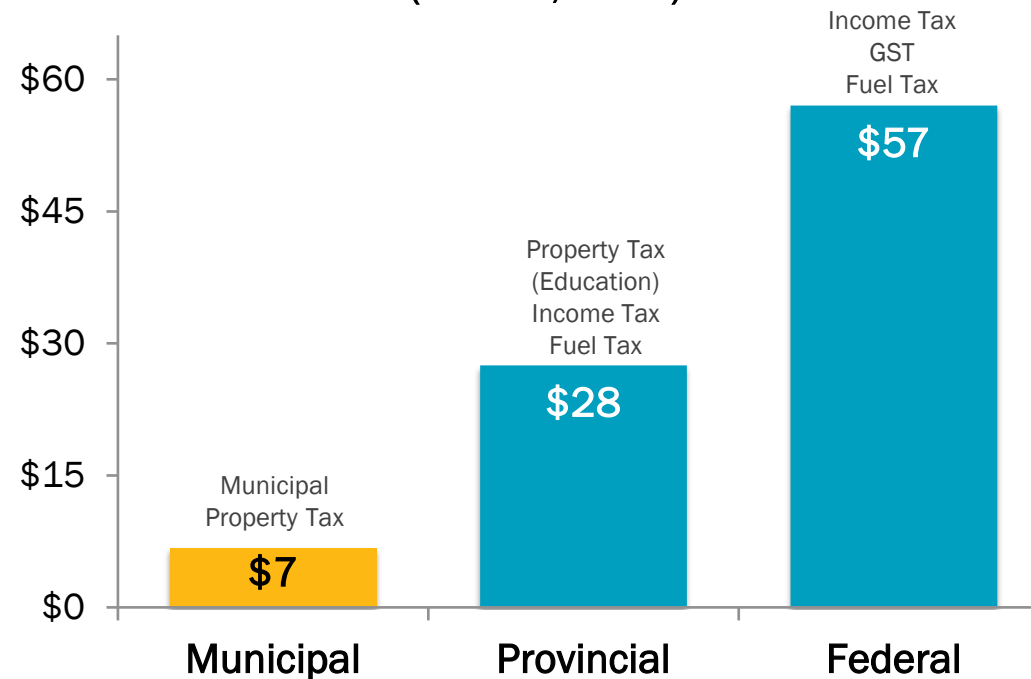
Live in Alberta (2024)

Age of Couple = 35-44 years old

Household income = \$132,550

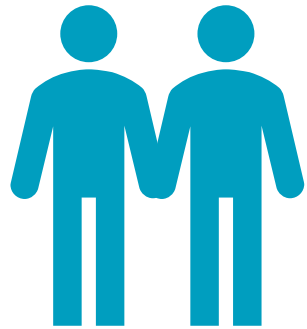
Value of home = \$399,000

Taxes Per Day for a Couple with Children
(Alberta, 2024)



- Municipal includes municipal property taxes. Provincial includes personal income taxes, fuel taxes, and provincial education property taxes. Federal includes personal income taxes, sales taxes (goods and services tax), and fuel taxes. Data is sourced from Statistics Canada and Alberta Financial Information Returns.
- Income tax calculations use 2024 rates and are based on no deductions and 50/50 split income for couple families.
- Property tax calculations use 2024 rates and are based on average property taxes calculated for the municipalities representing the 17 Census Metropolitan Areas and Census Agglomerations in Alberta.

A typical senior couple (65+) in Alberta will pay about \$55 per day in taxes. Only \$6 of that bill goes to their municipal government.



Senior Couple

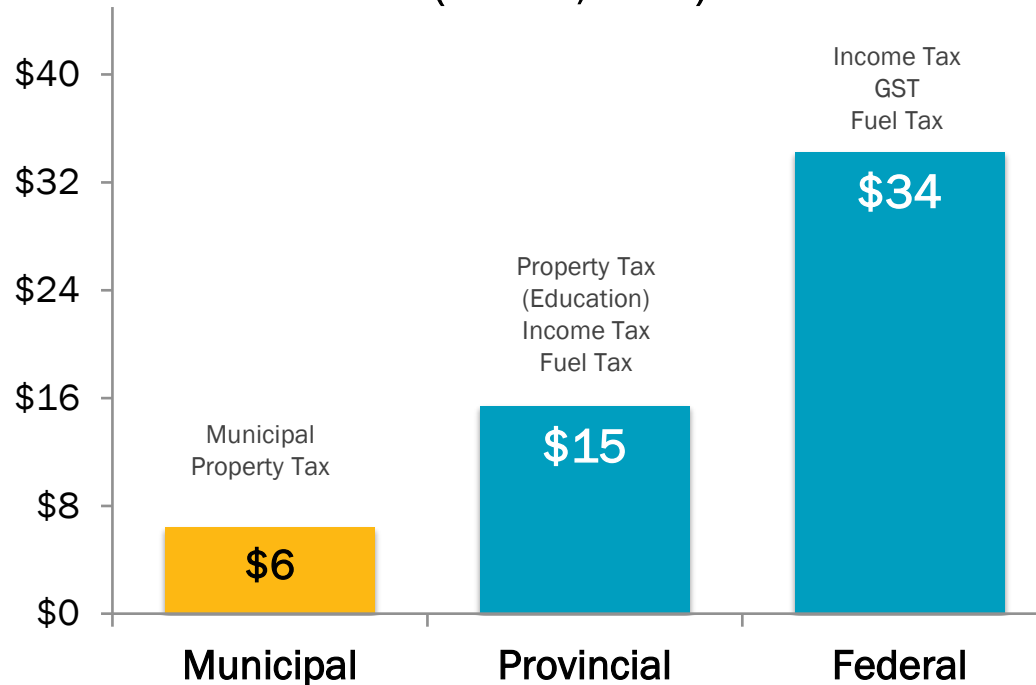
Live in Alberta (2024)

Age of Couple = 65+

Household income = \$88,920

Value of home = \$379,000

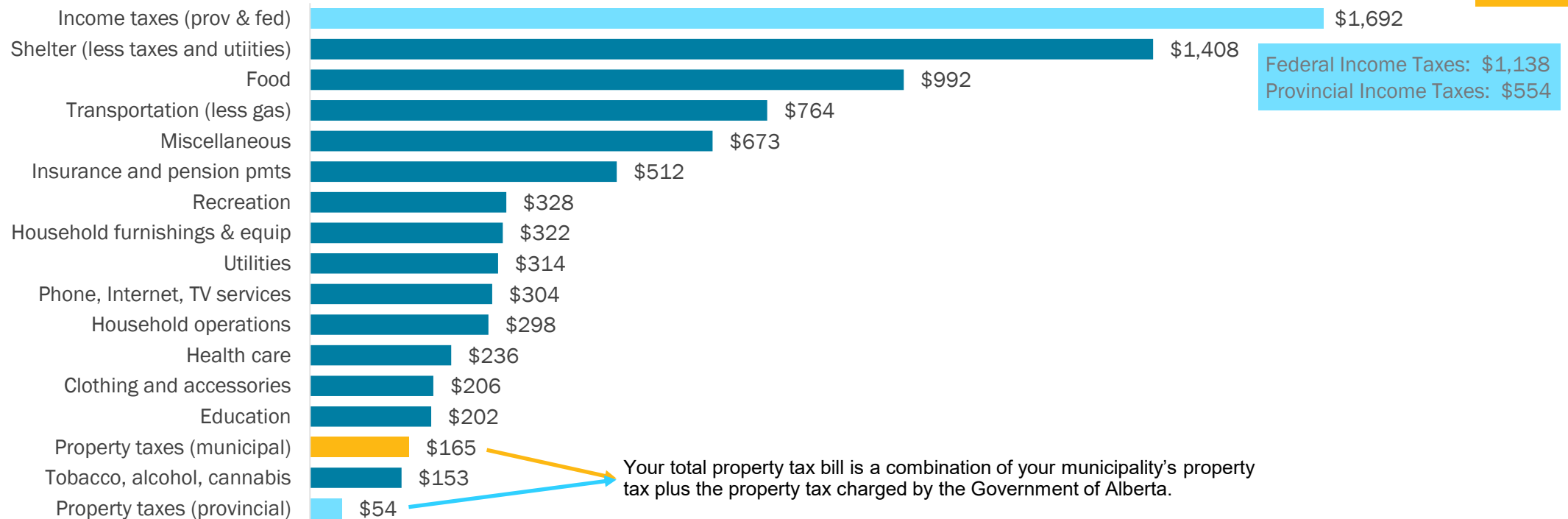
Taxes Per Day for a Senior Couple (65+)
(Alberta, 2024)



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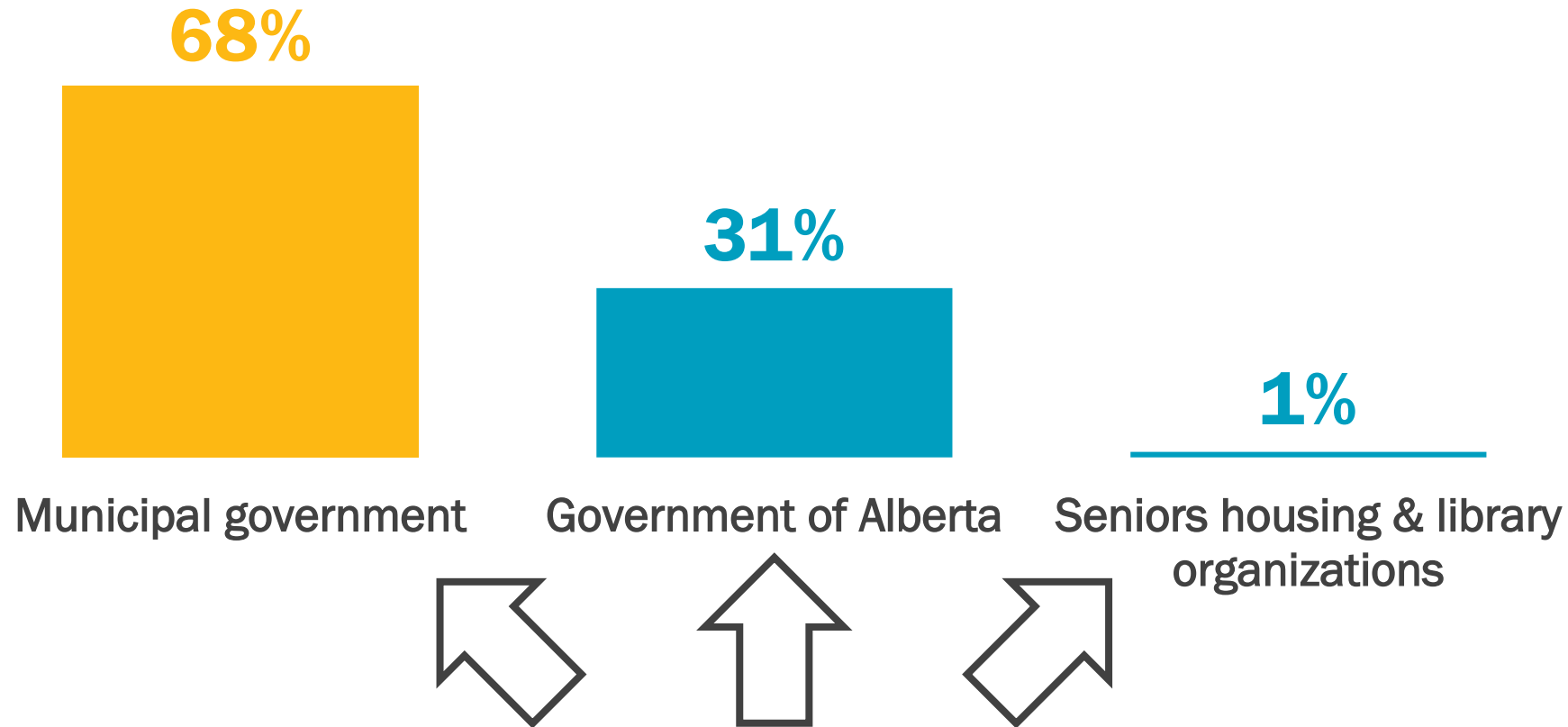
In 2021, municipal property taxes represented about 2% of the average Alberta household's monthly spending, including most taxes.

Average Monthly Household Expenditures in Alberta (2021)



- Household expenditures are based on Statistic Canada's 2021 Survey of Household Spending. Expenditure categories include a further disaggregation of select categories to capture the following expenditures separately: Property taxes - municipal and provincial, Utilities, and Telephone, internet and TV services.
- Municipal and provincial property taxes are calculated based on proportion municipal residential property taxes comprise of total residential property taxes collected in Alberta in 2021.
- According to Statistics Canada, 67% of total household income taxes collected in Alberta went to the federal government in 2021.
- Data is sourced from Statistics Canada Table 11-10-0222-01 and Alberta Financial Information Returns.

Your municipality must collect all property taxes but almost a third of your property tax bill is set by the province. On average, only 68% of the property taxes on residences stays with the municipality to pay for local municipal services.



Where residential property taxes go

How Municipal Finances Have Changed

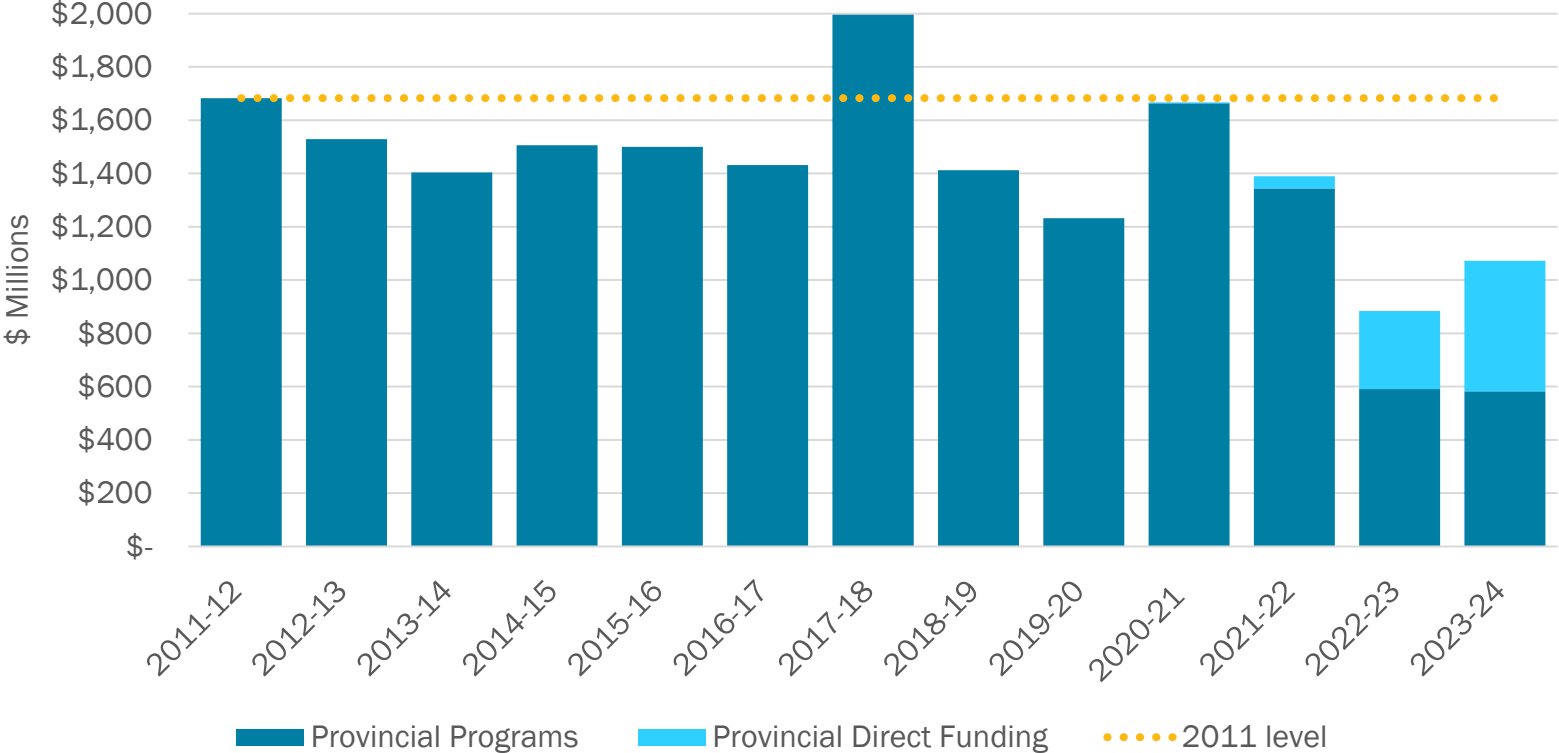
Research Topic 2



Provincial capital funding for municipalities has declined while Alberta's population grows and inflation rises

Government of Alberta Funding for Municipal Infrastructure Nominal Dollars

(Actuals and year-end estimates; Excludes federal funding that flows through the province)



Figures are sourced from the GoA Government Estimates reports and represent reported actuals (2011-2016 and 2018-2020) and year-end estimates (2017 and 2021-2023).

Provincial Program Funding

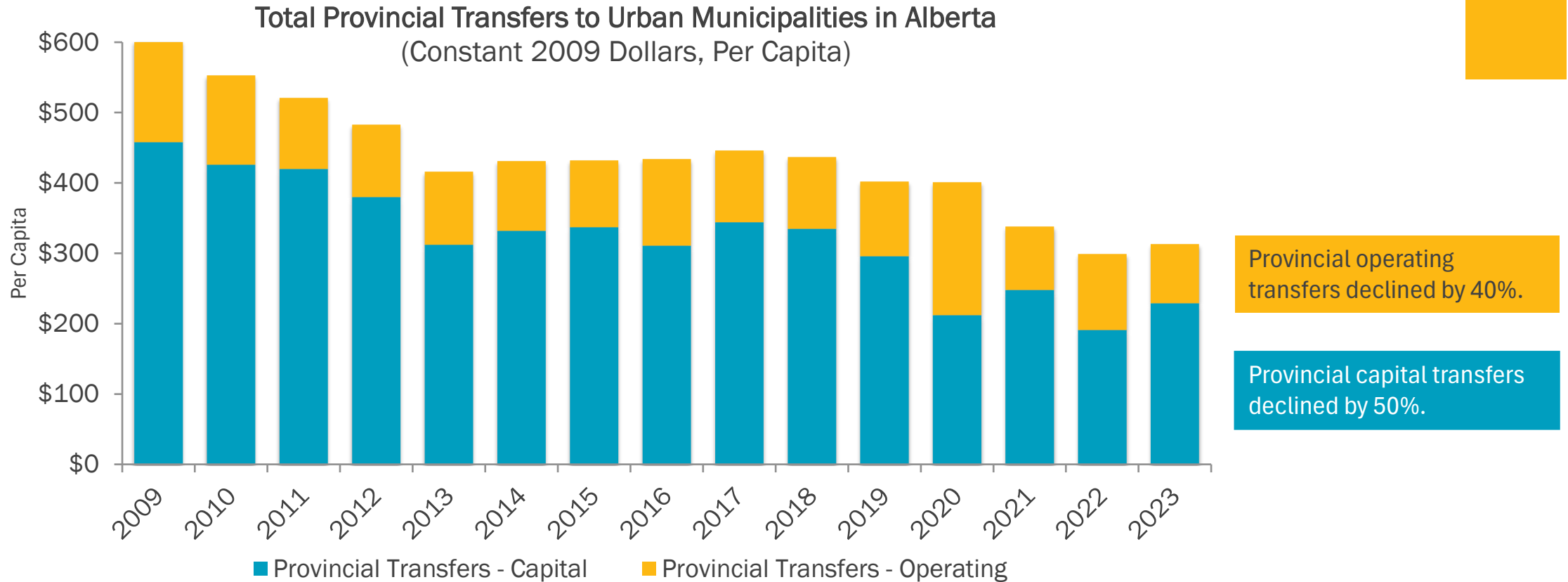
- Local Government Fiscal Framework Capital
- Local Growth and Sustainability Fund
- Water for Life
- Municipal Water Wastewater Partnership
- Strategic Transportation Infrastructure Program
- First Nations Water Tie-In Program
- Alberta Municipal Infrastructure Program
- Alberta Community Transit Fund
- GreenTRIP
- Municipal Stimulus Program
- MSI Capital (including BMTG)

Direct Funding Outside a Program

- Calgary and Edmonton LRT
- Calgary Rivers District & Events Centre & Community Rink
- Edmonton 50 St.
- Edmonton Yellowhead Trail
- Edmonton Terwillegar Expansion
- Edmonton Ray Gibbon Drive Expansion
- Lethbridge Waterline Expansion
- Red Deer Regional Airport Expansion
- Capital Region Wastewater Treatment
- Sundre Wastewater Treatment Plant

Figures exclude federal funding that flows to municipalities through the Government of Alberta.

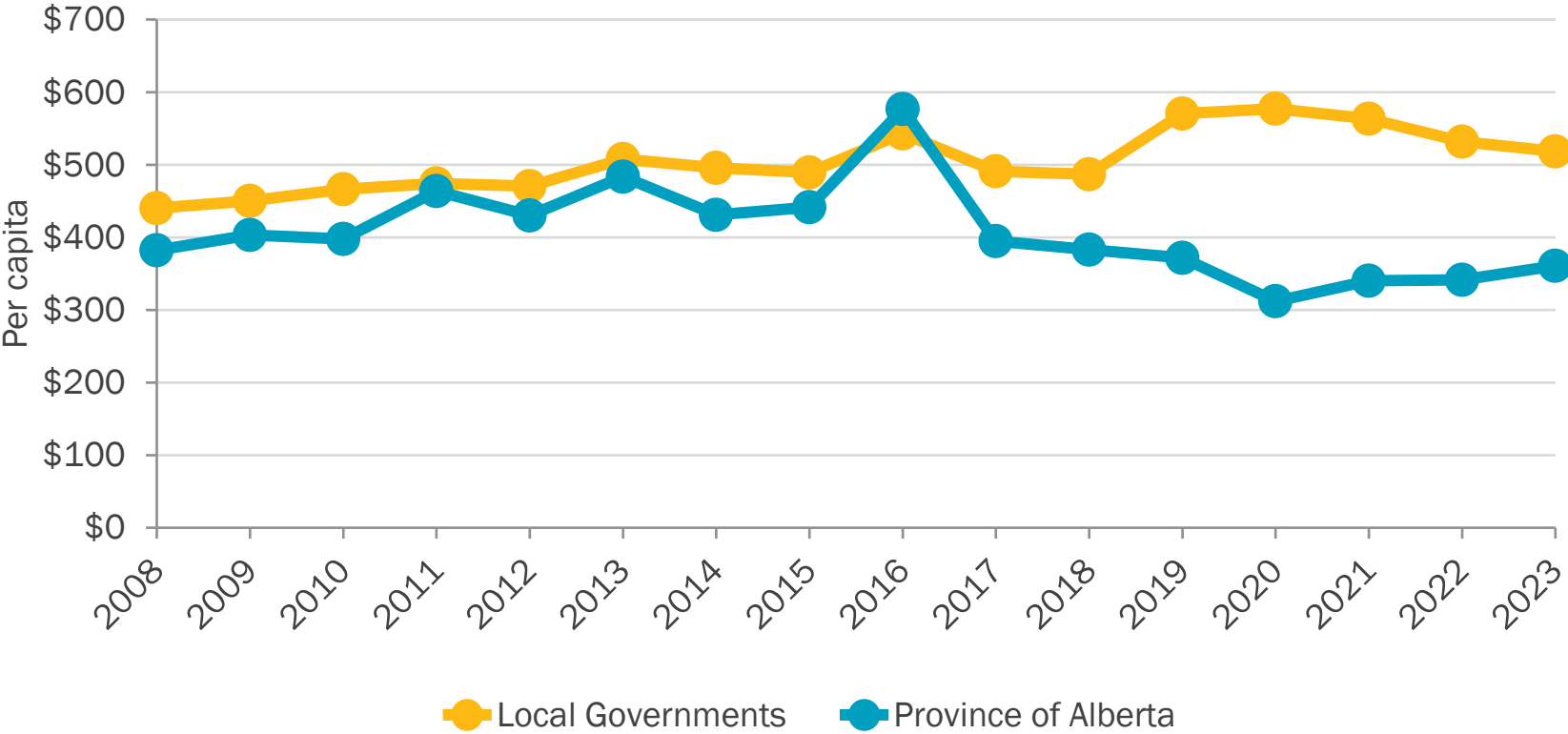
When adjusted for inflation and population growth, total provincial transfers to urban municipalities declined by 48% between 2009 and 2023.



- Provincial transfers include operating and capital transfers.
- Data is sourced from Alberta Municipal Affairs, Financial Information Returns - Schedule D (as of Jan 2025)
- Inflation is based on implicit price indexes developed for “General governments final consumption expenditures” for Alberta (Statistics Canada Table 36-10-0223-01)
- Urban municipalities includes cities, towns, villages, summer villages, and specialized municipalities

When adjusted for inflation and population growth, municipal spending on public order and safety is outpacing the Government of Alberta, but the province has begun to close that gap since 2021

Government Spending on Public Order and Safety
(Alberta, Constant 2023\$, per Capita)

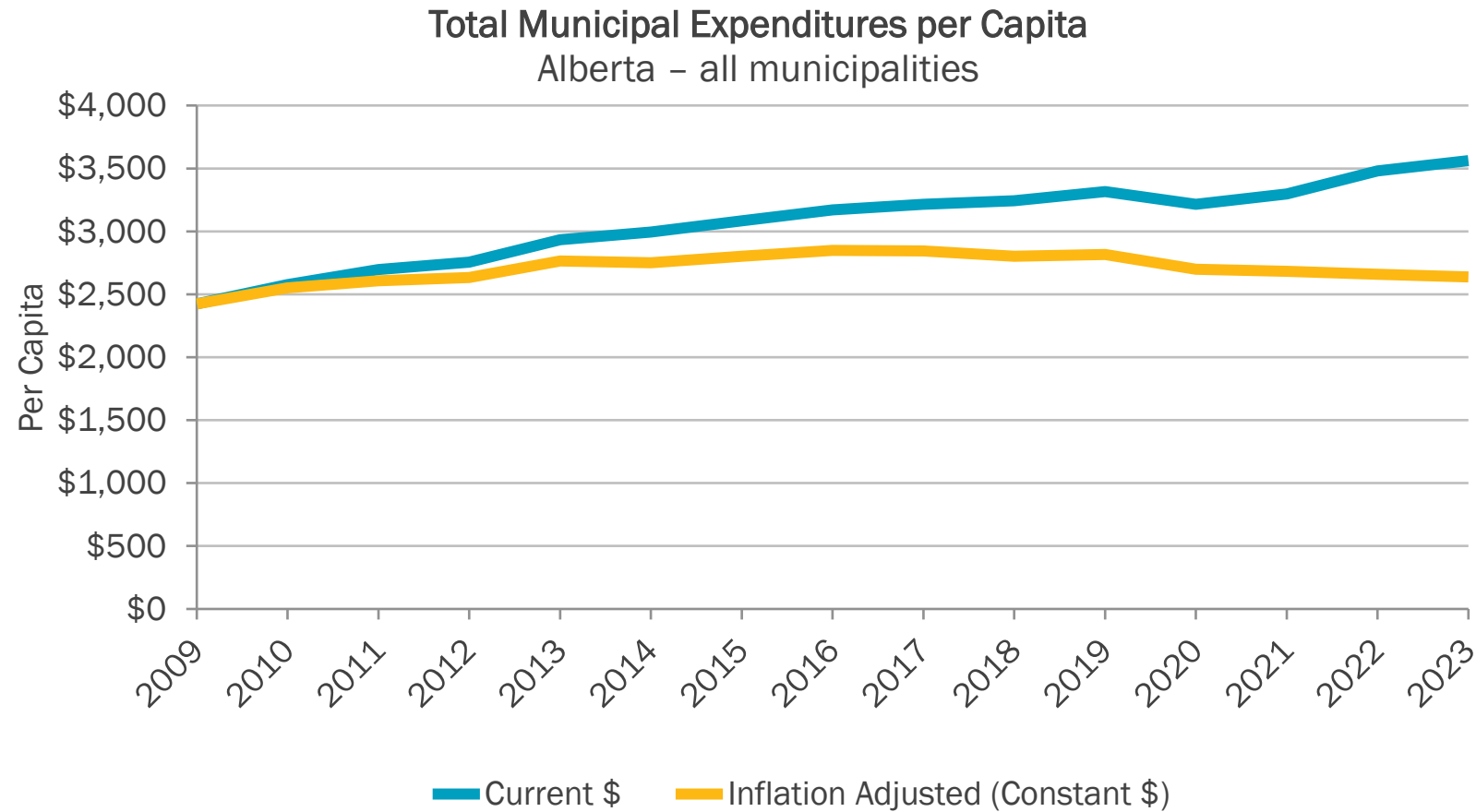


Public Order and Safety data is sourced from Statistics Canada Table. 10-10-0024-01 and includes:

- Police services
- Fire protection services
- Law courts - not applicable to local governments
- Prisons - not applicable to local governments
- Public order and safety not elsewhere classified

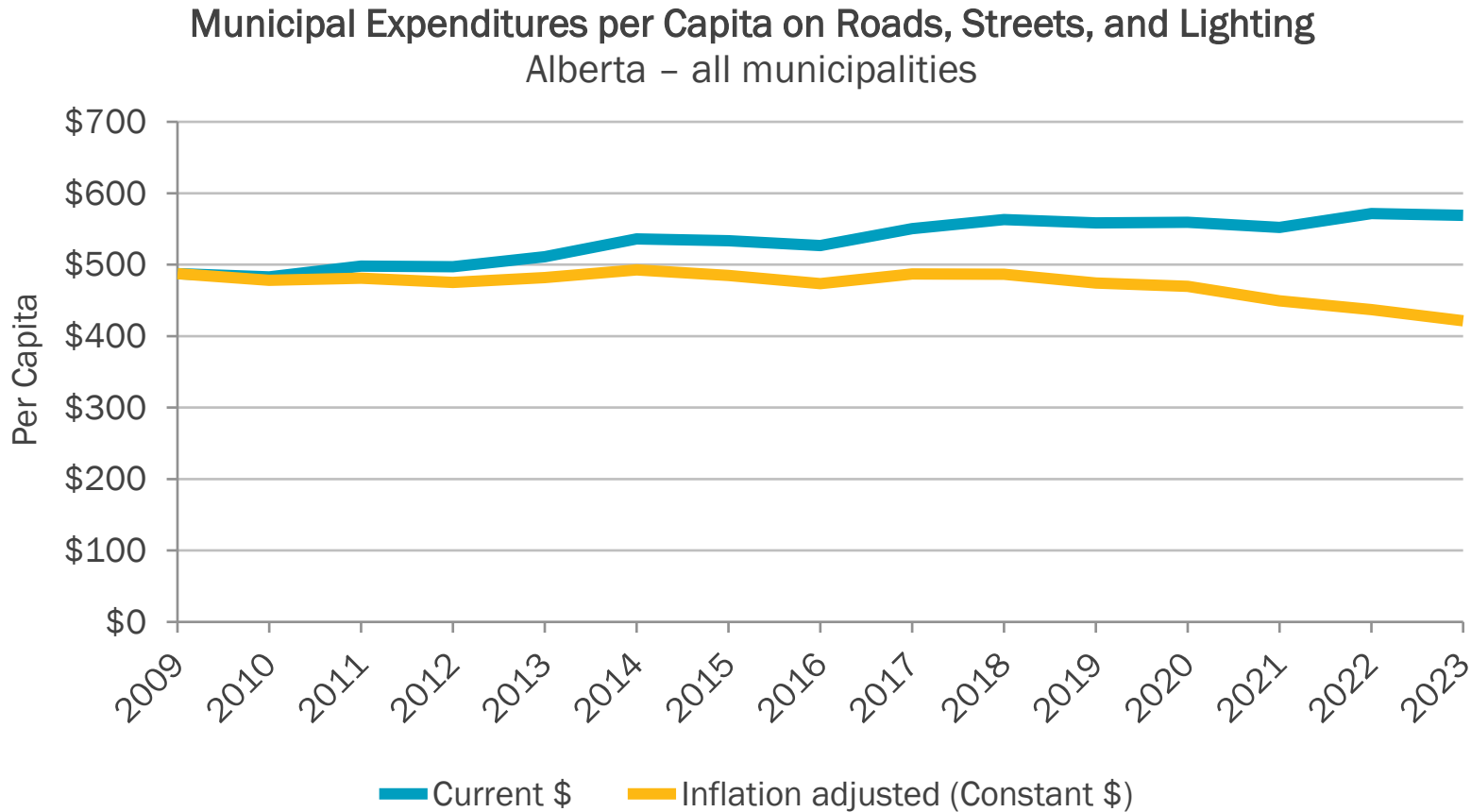
Inflation is based on Consumer Price Index for Alberta (Statistics Canada Table 18-10-0005-01)

Since 2009, municipal government expenditures per capita have increased by 47% but when adjusted for inflation, expenditures per capita has only increased by 9%



- Data is sourced from Alberta Municipal Affairs, Financial Information Returns - Schedule C. Municipal expenditures represent total municipal expenditures as reported and includes amortization.
- Inflation is based on Alberta CPI – Consumer Price Index (Stats Can 18-10-0005-01)

Municipal expense per capita on roads, streets, and lighting has increased by 17% since 2009 but when adjusted for inflation, spending has declined by 14%.



- Data is sourced from Alberta Municipal Affairs, Financial Information Returns - Schedule C. Municipal expenditures represent total municipal expenditures as reported and includes amortization.
- Inflation is based on Alberta CPI – Consumer Price Index (Stats Can 18-10-0005-01)

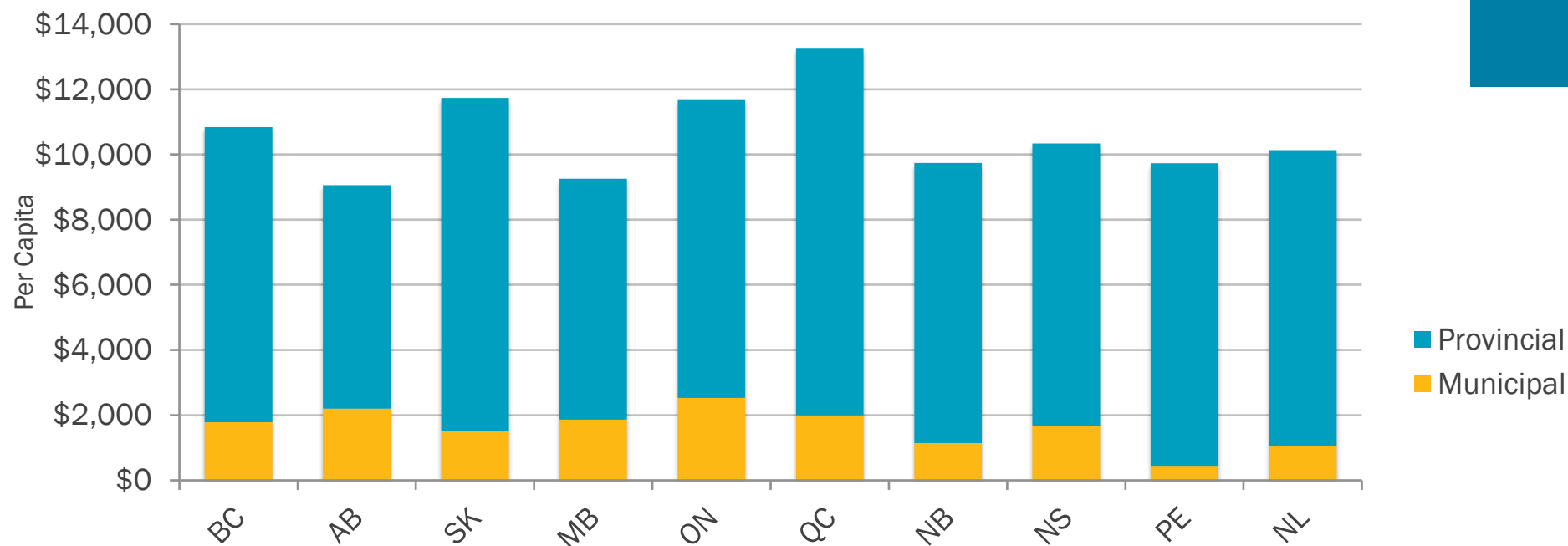
Alberta's Tax Competitiveness

Research Topic 3



When provincial and municipal taxes are combined, Alberta has the lowest per capita tax revenue of all provinces. Municipal taxes represent 24% of Alberta's tax revenue, the highest of all provinces.

2023 Tax Revenues per Capita
(Current \$, Excludes non-tax revenue categories)



- Includes taxes on incomes (e.g. personal and corporate), taxes on production (e.g. property taxes; licenses, permits and fees), and taxes on products (e.g. customer import duties, sales taxes, excise taxes). Contributions to social insurance plans are not included.
- Municipal tax revenues primarily comprise of municipal property taxes. Other municipal tax revenues include licenses, permits and fees, business taxes, developers' fees, and excise taxes.
- Data is sourced from Statistics Canada Table 36-10-0450-01.

Next Steps

1 Taxes by level of government

2 How municipal finances have changed

3 Alberta's tax competitiveness

4 Scope of infrastructure and funding by province

5 Cost of population growth

6 Infrastructure deficit

7 Support for provincial property

8 Minimizing future infrastructure costs

9 Impact of a changing economy



Questions?



FORTIS ALBERTA

International Women's Day

Saturday, March 8



Cheques and Balances: Clarifying Municipal Roles and Responsibilities under Altered Arrangements for Police Governance and Funding

Spring 2025 Municipal
Leaders Caucus



Alberta Municipalities 2025 Spring Municipal Leaders Caucus

Honourable Mike Ellis, ECA

Deputy Premier

Minister of Public Safety and Emergency Services



Alberta

Enhancements to Policing

- Civilian governance of RCMP policed communities
- Review of the Police Funding Model
- Establishment of the Independent Agency Police Service (IAPS)

Civilian Governance of RCMP Policed Communities

Civilian Governance

- New civilian governance bodies allow communities to provide input on local and provincial policing priorities and RCMP service delivery.

Communities with a Population > 15,000

- Communities with a population over 15,000 policed by the RCMP will be required to establish municipal policing committees.
- Municipal policing committees will consist of between three and seven members appointed by the municipality.
- The Minister may add provincial appointments to the committee based on the size of committee.

Communities with a Population < 15,000

- Communities under 15,000 with municipal police service agreements (MPSAs) will be represented by four regional governance bodies
- With Minister approval:
 - Communities may opt out and establish their own municipal committee.
 - Communities may also form joint municipal committees with another municipality.

Communities with a Population < 5000

- Communities policed under the Provincial Police Service Agreement (PPSA) with populations under 5,000 will be represented by the Provincial Police Advisory Board (PPAB).
- The province will appoint up to 15 members to the PPAB, including representation from:
 - First Nations
 - Métis communities
 - Rural Municipalities of Alberta
 - Alberta Municipalities
 - all four provincial RCMP districts

Costs

- Municipalities are responsible for the costs of municipal and regional policing committees.
- Municipalities can use a portion of their annual Police Support Grant, which allows funds to be used for police governance and police oversight.
- Communities with populations between 5,000 - 15,000 may also share costs by remaining part of the regional policing committee in their region.

Timeline

- November 2024 to June 2025 - transition period to allow:
 - municipalities to pass relevant by-laws and prepare for implementation.
 - municipalities that already have civilian governance bodies time to adapt those bodies to the new statutory requirements.
 - municipalities and the province should have sufficient time to complete enhanced security screening of proposed committee members.
- Completion of the implementation phase for governance bodies is anticipated between March and June 2025.

Further Questions/Support

- If you have further questions or need support in establishing these new governance bodies, please contact:

AlbertaPoliceGovernance@gov.ab.ca

Review of Police Funding Model

The Police Funding Model (PFM)

- The Police Funding Model (PFM) was introduced in 2020 to create equitable and sustainable cost distribution.
- The PFM enabled a \$235.4 million investment in policing over five years, adding 272 regular members and 242 civilian positions to enhance rural policing.

Review of the PFM

- The PFM was based on 2018 policing costs
 - The model involved a gradual implementation starting at 10 per cent of frontline policing costs in 2020-21, increasing to 30 per cent for 2023-24 and 2024-25.
- Under the model, the municipal share was to be updated after 2024-25 to reflect current policing costs, which have risen significantly since 2018.
 - This would result in the cost to municipalities increasing by more than 39%, without a corresponding increase in resources
- Instead of implementing the increase now, a review of the model is being undertaken and municipal costs will be held at the current rate until the March 31, 2026 expiry date.

Engagement on The Review

- We are committed to engaging municipalities on policing needs and potential improvements to the PFM.
- Stakeholders will be invited to participate in-person and/or virtual engagement sessions to:
 - provide insights into their day-to-day operations/interactions
 - examine issues, challenges and barriers associated with the current PFM
 - consider what factors/elements of a new/enhanced PFM would ensure the long-term fairness, fiscal responsibility, and sustainability of police funding related to the PPSA

Independent Agency Police Service

The Independent Agency Police Service (IAPS)

- The Alberta Sheriffs have taken on more police-like roles over the years to address increasingly complex criminal activity.
- As a result, the Government of Alberta is creating an independent agency police service (IAPS) to assume the police-like duties planned for and performed by the Alberta Sheriffs.

Role and Oversight of the IAPS

- The new IAPS will:
 - Support all police services across the province, enabling them to partner with additional police resources to increase frontline response efforts and keep communities safe.
 - Operate independently from government, as all Alberta's police services do.
 - Follow best practices, which include being subject to a civilian oversight board to ensure police accountability.

Timeline

- May 2024 - the *Public Safety Statutes Amendment Act, 2024*, received Royal Assent amending the *Police Act* to allow for the establishment of the IAPS
- Late Fall 2024 – establishment of the oversight board to guide development of the IAPS
- Spring 2025 – recruitment of Chief for the new IAPS
- Spring 2025 – legislative changes to establish the form of the IAPS
- Current/Ongoing Work:
 - Work on structural organization, financial costs, coordination with existing services
 - Further analysis and implementation planning

Questions





AB Municipalities
Spring Municipal Leaders Caucus
March 7th, 2025



Supporting excellence in community governance
and oversight of local police services in Alberta



History

- The Alberta Association of Police Governance (AAPG) was incorporated under Alberta's Societies Act on February 4, 2003, to provide police commissions and policing committees in Alberta a forum for discussion, collaboration, and education regarding police governance and policing issues.
- AAPG continues to grow its membership. In 2008, AAPG had 12 members, yet has seen consistent growth each year to today's membership level of over 40 police commissions, policing committees and associate members.



Vision and Mission

AAPG's Vision

A proactively collaborative network of effective police governance and oversight organizations across Alberta.

AAPG's Mission

To empower members through educational services, resources, and unified provincial advocacy



AAPG Values

- Accountability
- Collaboration
- Inclusivity
- Ethical Conduct
- Respect
- Trust



Annual Conference

2025 Conference & AGM

May 1st (evening Registration + Mix & Mingle)

Conference May 2nd & 3rd

Westlock Inn & Conference Centre

Westlock, Alberta



Website: AAPG.ca

Phone: 587.892.7874

Email: admin@aapg.ca

Thank You!

Thanks to our sponsors!



ALBERTA COUNSEL
LAWYERS ♦ LOBBYISTS



See you at an upcoming event!

PUBLIC RISK CONFERENCE

WHEN: May 1 – 2, 2025

WHERE: Edmonton

CONVENTION

WHEN: November 12 – 14, 2024

WHERE: Calgary

Visit ABmunis.ca/events!



**Thanks for
attending!**

